Bentsen Hamilton Owens Berman Harman Pallone Bevill Hastings (FL) Pastor Payne (NJ) Bishop Hayes Hefner Payne (VA) Bonior Borski Hilliard Pelosi Peterson (FL) Boucher Hinchey Peterson (MN) Brewster Holden Browder Hoyer Pickett Brown (FL) Jackson-Lee Pomerov Brown (OH) Jacobs Posharď Bryant (TX) Jefferson Rahall Johnson, E. B. Cardin Reed Chapman Johnston Rivers Clay Kanjorski Roemer Clayton Kaptur Rose Clement Kennedy (MA) Roybal-Allard Clyburn Kennedy (RI) Rush Kennelly Sabo Coleman Collins (IL) Kildee Sanders Condit Kleczka Sawyer Schroeder Klink Convers Costello LaFalce Schumer Covne Lantos Scott Levin Serrano Cramer Danner Lewis (GA) Sisisky de la Garza Lincoln Skaggs DeFazio Lipinski Skelton DeLauro Lofgren Slaughter Dellums Lowey Spratt Deutsch Luther Stark Dicks Maloney Stenholm Dingell Manton Stokes Dixon Markey Studds Doggett Martinez Stupak Dooley Mascara Tanner Doyle Matsui Tauzin Taylor (MS) Durbin McCarthy McDermott Teieda Edwards Engel McHale Thompson Eshoo McKinney Thornton McNulty Evans Thurman Meehan Torres Torricelli Fattah Meek Menendez Fazio Towns Fields (LA) Mfume Miller (CA) Tucker Filner Velázquez Flake Mineta Vento Foglietta Minge Visclosky Frank (MA) Mink Volkmer Mollohan Ward Frost Montgomery Waters Furse Watt (NC) Geidenson Moran Gephardt Murtha Waxman Geren Gibbons Nadler Williams Neal Wilson Gonzalez Oberstar Wise Gordon Obey Woolsey Olver Wyden Gutierrez Hall (OH) Ortiz Wvnn Hall (TX) Orton Yates

NOT VOTING-10

Brown (CA) Johnson (SD)
Collins (MI) Moakley
Ford Rangel
Green Revnolds

Richardson Waldholtz

□ 1139

The Clerk announced the following pair:

On this vote:

 $\mbox{Mrs.}$ Waldholtz for, with Mr. Moakley against.

Mr. REED, Mr. BARCIA, Mrs. MEEK of Florida, and Ms. VELÁZQUEZ changed their vote from "yea" to "nay."

Mrs. MEYERS of Kansas, Mr. NEY, and Mr. PORTMAN changed their vote from "nay" to "yea."

So the previous question was ordered. The result of the vote was announced as above recorded.

The SPEAKER pro tempore (Mr. BARRETT of Nebraska). The question is on the resolution.

The resolution was agreed to.

A motion to reconsider was laid on the table.

GENERAL LEAVE

Mr. LIGHTFOOT. Mr. Speaker, I ask unanimous consent that all Member may have 5 legislative days in which to revise and extend their remarks on the bill (H.R. 2020) making appropriations for the Treasury Department, the U.S. Postal Service, the Executive Office of the President, and certain independent agencies, for the fiscal year ending September 30, 1996, and for other purposes, and that I may be permitted to include tabular and extraneous material.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Iowa?

There was no objection.

TREASURY, POSTAL SERVICE, AND GENERAL GOVERNMENT APPROPRIATIONS ACT, 1996

The SPEAKER pro tempore. Pursuant to House Resolution 190 and rule XXIII, the Chair declares the House in the Committee of the Whole House on the State of the Union for the consideration of the bill, H.R. 2020.

□ 1140

IN THE COMMITTEE OF THE WHOLE

Accordingly the House resolved itself into the Committee of the Whole House on the State of the Union for the consideration of the bill (H.R. 2020) making appropriations for the Treasury Department, the U.S. Postal Service, the Executive Office of the President, and certain independent agencies, for the fiscal year ending September 30, 1996, and for other purposes, with Mr. DREIER in the chair.

The Clerk read the title of the bill.

The CHAIRMAN. Pursuant to the rule, the bill is considered as having been read the first time.

Under the rule, the gentleman from Iowa [Mr. LIGHTFOOT] and the gentleman from Maryland [Mr. HOYER] will each be recognized for 30 minutes.

The Chair recognizes the gentleman from Iowa [Mr. LIGHTF00T].

(Mr. LIGHTFOOT asked and was given permission to revise and extend his remarks.)

Mr. LIGHTFOOT. Mr. Chairman, I am pleased to present H.R. 2020, a bill making appropriations for the Department of Treasury, the Executive Office of the President, General Services Administration, and various independent agencies for fiscal year 1996. The bill being considered today was given a very appropriate number, H.R. 2020.

□ 1145

We call it a bill with vision, starting with a strong vision for a future free of debt and deficits. This bill cuts \$403 million in real spending from 1995 enacted levels, and that is 3 percent less than last year.

Mr. Chairman, a couple of points I would like to make about the spending portion of the bill that I think may be of interest to some Members.

There are claims that this bill is over 1995 by \$401 million in budget author-

ity. That number has been shown in various charts and reflects a comparison of H.R. 2020 to 1995 assuming enactment of the rescission supplemental. The reason this number looks so high is quite simple. H.R. 1944 includes a rescission of \$580 million from GSA's Federal Building Fund. As the number for 1995 comes down, the number for 1996 simply looks bigger.

The fact is, the bill is actually a cut

in outlays, and that is a real cut in spending by about \$403 million. There seems to be a lack of understanding or misunderstanding about the difference between budget authority and outlays among some of our colleagues, particularly some of our newer Members. The fact is, outlays are the money that is spent. It is quite simple. If you can cut outlays, you cut actual spending. We are cutting \$403 million in actual spending; these are dollars that will not be spent. That is the number that counts in deficit reduction, not budget authority, because budget authority is simply authority to spend the money. Until you spend it, it does not really count for anything.

As a result, I would like to remind my colleagues the bill is within its section 602(b) allocation in both budget authority and outlays and there are no Budget Act points of order against consideration of the bill.

Mr. Chairman, I will insert a table in the RECORD that compares the bill by account to the amounts appropriated in 1995 and the amounts requested by the President. I would urge my colleagues to look at this chart because, if they review it, I think they will see that each proposed spending level by program is below the 1995 level in every single instance, except for crimes, parts of IRS, and law enforcement activities

I also would like to thank my colleague, the gentleman from Maryland [Mr. HOYER], and members of our subcommittee, for their work in helping us put this package together. I think it is important to note that about 90 percent of our budget was off limits. We could not touch it because it supports salaries and fixed expenses. We had to make our contributions to deficit reduction using only 10 percent of our allocation. The 602(b) number that we received was a tough one, and we had to make some tough decisions in the process. I think that will be reflected in the bill if people will take time to study and go through it.

Again I would like to thank the gentleman from Maryland [Mr. HOYER] as well as the other subcommittee Members for their cooperation, and also the great work our staff has done in working through this very difficult bill.

As reported, H.R. 2020 also has a vision of change for programs that are under our jurisdiction. One that requires agencies and activities to tighten their belts, to think better and smarter, and to use their resources more wisely. That vision includes the Executive Office of the President.